

Item No. 8.1A	Classification: Open	Date: July 9 2008	Meeting Name: Council Assembly
Report title:	The Licensing Act 2003 – Consideration of local saturation policies in Camberwell, Peckham & Shad Thames – Addendum Report		
Ward(s) or groups affected:	Camberwell Green, Brunswick Park, Peckham, The Lane, Livesey, Nunhead, Riverside & adjoining wards		
From:	Strategic Director of Environment and Housing		

BACKGROUND INFORMATION

1. On 2 July 2008 the Council's partnership analytical team released the latest statistical analysis of alcohol related violence against the person (VAP) and calls to the police regarding disorder and rowdiness associated with licensed premises. The analysis updates information given under the main report by the Strategic Director of Environment and Housing circulated together with the agenda, with new information relating to the period December 2007 to May 2008. A copy of the full analysis is provided at Appendix A to this report.
2. The updated analysis shows that substantial reductions in alcohol related VAP and in disorder / rowdiness are being achieved across Southwark generally and in each of the three potential saturation areas specifically.
3. As the analysis of VAP and disorder and rowdiness form an important part of the evidence base for saturation policies, it is considered necessary for the matter to be referred back to the Council's licensing committee for full consideration of the new analysis. In particular, the committee should consider whether it remains appropriate and necessary to introduce saturation policies in each of the three areas concerned.
4. In the light of this, the report of the Strategic Director of Environment and Housing is to be withdrawn.
5. Officers now expect to bring the report to the licensing committee scheduled for September 2008.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Strategic Director of Legal and Democratic Services

6. Councillors should note that the Guidance to the Licensing Act 2003 states that "there should be an evidential basis for the decision to include a special policy within the statement of licensing policy..." In order to make such a decision, Councillors have a duty to consider all relevant evidence and they are then required to satisfy themselves that a saturation policy is both appropriate and necessary for the areas concerned.
7. The evidence attached to this report at appendix A shows a significant decrease overall in the figures for VAP and disorder/ rowdiness incidents.

Consequently, the licensing committee's decision to recommend the introduction of the saturation policies to Council Assembly needs to be reviewed in the light of this evidence.

8. It is not therefore appropriate for Council Assembly to consider the introduction of the saturation policies at this stage, as there would be a risk of a legal challenge if a decision regarding the introduction of the policies was made prior to the evidence at appendix A being fully reviewed by the licensing committee.

REASONS FOR URGENCY

9. This report is submitted as an urgent item so as to ensure that council assembly has the most up to date relevant information when considering these important policy decisions.

REASONS FOR LATENESS

10. This report is unavoidably submitted as a late item as the updated information has been released since the preparation of the main report and the circulation of the agenda. The statistics involved relate to incidents between December 2007 and May 2008. The work connected with reporting on and analysing the base data has prevented it's earlier release.

BACKGROUND DOCUMENTS

Background papers	Held at	Contact
Licensing Act 2003 Associated secondary regulations DCMS Guidance to the Act Saturation area analysis update dated 2 July 2008	The Health Safety & Licensing Unit, The Chaplin Centre, Thurlow Street, London, SE17 2DG	Mrs Kirtikula Read. Telephone: 020 7525 5748

APPENDICES

No.	Title
Appendix A	SSP saturation area analysis (including additional information for period Dec 07 – May 08)

AUDIT TRAIL

Lead Officer	Jonathon Toy, Head of Community Safety & Enforcement	
Report Author	Richard Parkins; Health Safety & Licensing Unit Manager	
Version	Final	
Dated	4 July 2008	
Key Decision?	Yes	
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / EXECUTIVE MEMBER		
Officer Title	Comments Sought	Comments Included
Strategic Director of Legal and Democratic Services	Yes	Yes
Finance Director	No	No
Executive Member	Yes	Yes
Date final report sent to Constitutional Team	4 July 2008	

**Saturation Area Analysis update:
Camberwell
Peckham
Shad Thames**

Date: 2nd July 2008

Author: Lena Ramanlal, Community Desk

Assessment

This report is an update on the saturation area analysis carried out March 2008. This reports aims to give an update on those figures. This report will only look at three of the seven areas, Peckham, Camberwell and Shad Thames. Maps of the three areas can be found in the Appendix.

Limitations and Methodology

All data was extracted from CRIS, and mapped using the Omnidate system. The main limitation with this report is accuracy of the raw information that has been entered in the crime report. Only crimes committed between 1st June 2005 ~ 31st May 2008 have been used, hence historical allegations are not included. This is to ensure the most current intelligence picture is captured.

In addition, the CAD (DARIS) data is inherently flawed due to its lack of accuracy pertaining to the locations of incidents. In the top half of the borough all incidents are placed to the centre of a 250m-grid square this means that this Data has not been mapped accurately. In the bottom half of the borough CAD calls are mapped to specific locations.

Licensed Premises

As shown below, Southwark Council's records indicate that Camberwell has the most licensed premises of the four proposed areas. However, it should be noted that not all these premises have licences to serve alcohol; some may be licensed to serve hot food throughout the night or to provide public entertainment.

Description	Camberwell	Peckham	Shad Thames
RESTAURANT/CAFE	22	9	16
PUBLIC HOUSE/WINE BAR	20	9	7
GROCERY	12	6	2
TAKEAWAY	6	2	
NIGHT-CLUB	2	4	
OFF LICENCE	2	3	
SUPERMARKET	3	2	
CONFECTIONERY	1	3	1
Vessels / Boats / Ships			6
LEISURE/SPORTS CENTRE		1	
LICENSED BAR	1	2	
BINGO HALL	1		
CHURCH HALL/TENANTS' HALL	2		
ART GALLERY	1		
CINEMA		1	
COLLEGE			
FLORIST	1		
GYMNASIUM/HEALTH CLUB			1
HOTEL	1		
MUSEUM			1
OTHER MISCELLANEOUS		1	
PLACE OF WORSHIP/CHURCH			
POST OFFICE		1	
RECORDING/REHEARSAL STUDIO			
SCHOOL / COLLEGE KITCHEN			
SOCIAL CLUB	1		
Grand Total	76	44	34

Violence Against the Person

At present police data does not reliably record when violence has occurred as a result of or in conjunction with alcohol consumption. On the crime report there are certain feature codes that can be used in relation to alcohol. However this is likely to underestimate the role that alcohol plays, as it relies on police officers using the correct codes. It is therefore impossible to accurately assess alcohol related violence in Southwark or, indeed, London as a whole. In an attempt to address this and capture incidents that are *likely* to be related to alcohol, this report specifically focuses on those that took place between 23:00 and 03:59. Additionally, incidents of domestic violence have been excluded from the analysis whilst, given the geographical focus of this assessment, only those crime reports that contained sufficient information to allow them to be pinpointed on mapping software were examined

The category of violence against the person incorporates a number of individual crime types, each differing in their level of severity and the impact on the victim. These include murder, grievous bodily harm, actual bodily harm, common assaults, the possession of offensive weapons, harassment and other violent crime.

In the six months that preceded the LA03 (June-Nov 05) Southwark had 640 VAP reports, in the six months following it (Dec 05-May 06) this figure fell 8% to 591 reports. This decrease is likely to be attributable to seasonal fluctuations in Southwark's violence and the efforts of the police and council rather than the change in licensing legislation. A comparison of VAP during June-November 06 to the same pre-LA03 period in 2005 addresses this potential seasonal variation and reveals that there were just 17 more reports in 2006.

Comparing the last twelve months (Jun 07-May 08) to the previous twelve-month period (Jun 06-May 07), VAP in Southwark has decreased by 9%. In the previous twelve-month period there were 1199 reports of VAP offences in Southwark this fell to 1092.

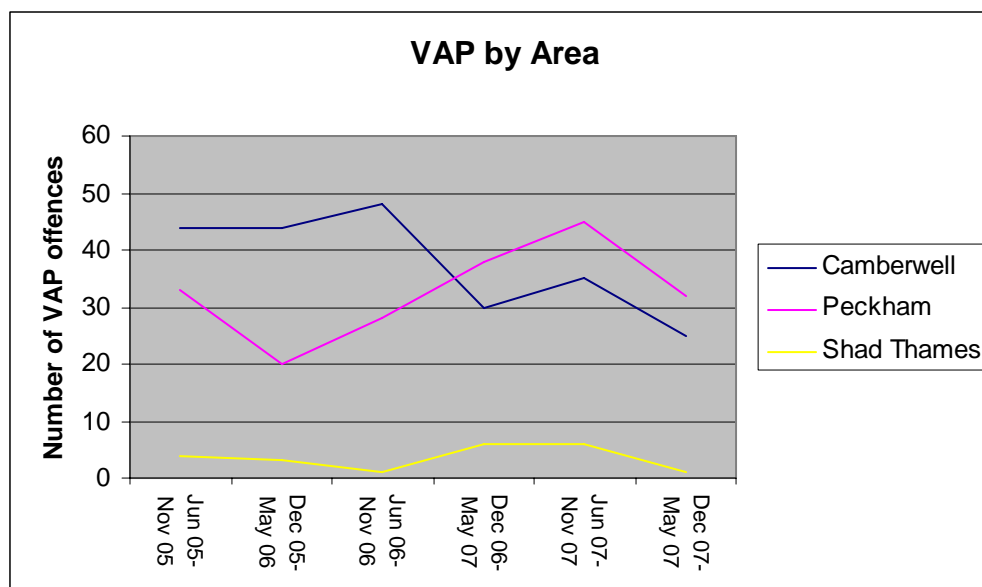
The table below gives a break down of VAP in three of the prospective 'saturation' zones across all five six-month periods.

AREA-VAP	Jun 05-Nov 05	Dec 05-May 06	Jun 06-Nov 06	Dec 06-May 07	Jun 07-Nov 07	Dec 07-May 08	Grand Total
Camberwell	44	44	48	30	35	25	226
Peckham	33	20	28	38	45	32	196
Shad Thames	4	3	1	6	6	1	21
Southwark	640	591	657	542	567	525	3522

The table below show the percentage of VAP in each area compared to the borough as a whole. In each of the areas there has been a significant decreases in terms of percentages. Peckham has seen the biggest decrease. In the Jun-Nov 07, VAP as a percentage of the borough was 7.9%, this decrease to 6.1% in the period between Dec –May 08.

AREA-VAP	Jun 05-Nov 05	Dec 05-May 06	Jun 06-Nov 06	Dec 06-May 07	Jun 07-Nov 07	Dec 07-May 08
Camberwell	6.9	7.4	7.3	5.5	6.2	4.8
Peckham	5.2	3.4	4.3	7.0	7.9	6.1
Shad Thames	0.6	0.5	0.2	1.1	1.1	0.2

The graph below illustrates the changes in VAP in the three areas before and after the change in licensing legislation.



Peckham

The table below is a break down of offences in the Peckham area.

VAP Category	Jun 05-Nov 05	Dec 05-May 06	Jun 06-Nov 06	Dec 06-May 07	Jun 07-Nov 07	Dec 07-May 08	Grand Total
ABH	13	8	6	14	20	10	71
Common Assault	7	4	2	9	12	2	36
GBH	3	3	4	1	0	2	13
Harassment	6	2	8	8	10	15	49
Offensive Weapon		1	3	2	2	1	9
Other Violence	4	2	5	4	1	2	18
Total	33	20	28	38	45	32	164

As one can see, up until the time period Jun 07 –Nov 07 there was a steady increase in the number of VAP offences in the Peckham area since Dec 05. However in that last six-month period there has been a 29% decrease in the number of VAP offences. This decrease is largely to do with a decrease in the number of ABH offences in the area. Compared to the previous six month time period ABH offences in the area have decrease by 50%.

Camberwell

The table below is a break down of offences in the Camberwell area.

VAP Category	Jun 05-Nov 05	Dec 05-May 06	Jun 06-Nov 06	Dec 06-May 07	Jun 07-Nov 07	Dec 07-May 08	Grand Total
ABH	17	21	18	8	11	12	87
Common Assault	7	5	13	3	5	2	35
GBH	3		3	5		4	15
Harassment	10	9	8	11	11	5	54
Murder			1				1
Offensive Weapon	3	2	1	3	4	1	14
Other Violence	4	7	4		4	1	20
Total	44	44	48	30	35	25	226

VAP offences in the area have decrease in the last 2 time periods compared to the previous 2, in terms of percentages there has been a 23% decrease. This is mainly due to a large decrease in ABH offences in the area

Shad Thames

VAP Category	Jun 05-Nov 05	Dec 05-May 06	Jun 06-Nov 06	Dec 06-May 07	Jun 07-Nov 07	Dec 07-May 08	Grand Total
ABH	2	1	1	2	1	1	8
Common Assault		1		1	2		4
GBH				1			1
Harassment	1	1		1	2		5
Other Violence	1			1	1		3
Total	4	3	1	6	6	1	21

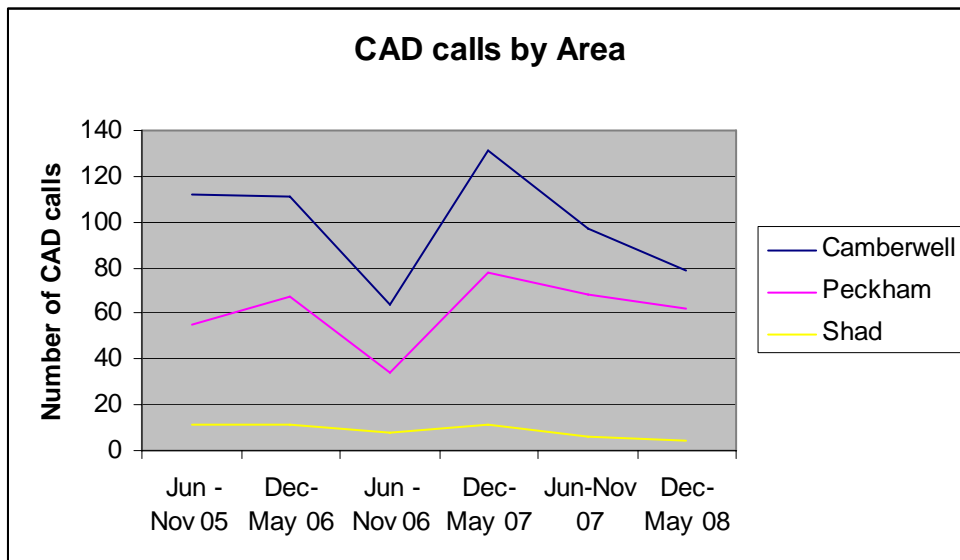
Very few offence in the area, comparing the last two time periods to the previous two time period, there has been no change in the number of offences.

Disorder/Rowdiness

The table below shows all calls regarding disturbances in licensed premises, disorder or rowdiness between 23:00 and 03:59. Overall Camberwell has the highest number of 'CAD' calls throughout the period, the Shad Thames area had the least number of 'CAD' calls.

AREA- VAP	Jun -Nov 05	Dec-May 06	Jun -Nov 06	Dec-May 07	Jun-Nov 07	Dec-May 08	Grand Total
Camberwell	112	111	64	131	97	79	594
Peckham	55	67	34	78	68	62	364
Shad	11	11	8	11	6	4	51
Grand Total	308	265	189	338	282	145	1527

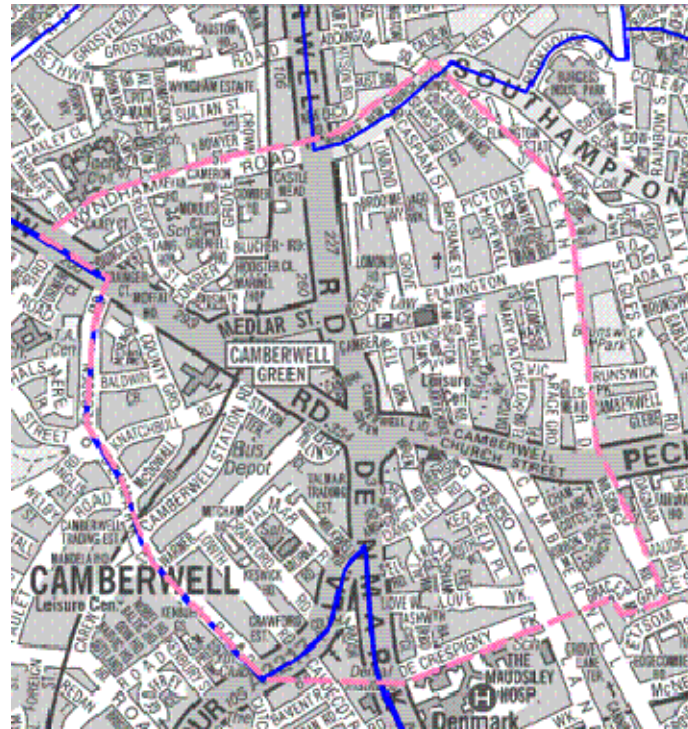
Below is a graph of CAD calls by area. From looking at the graph we can see that was a general decline in calls in all areas during Jun-Nov 06. After this time period there appears to be a rise in calls in all areas. With Camberwell and Peckham seeing the largest increase. However in the last twelve months all areas have seen a decrease in call, Camberwell saw the largest decrease.



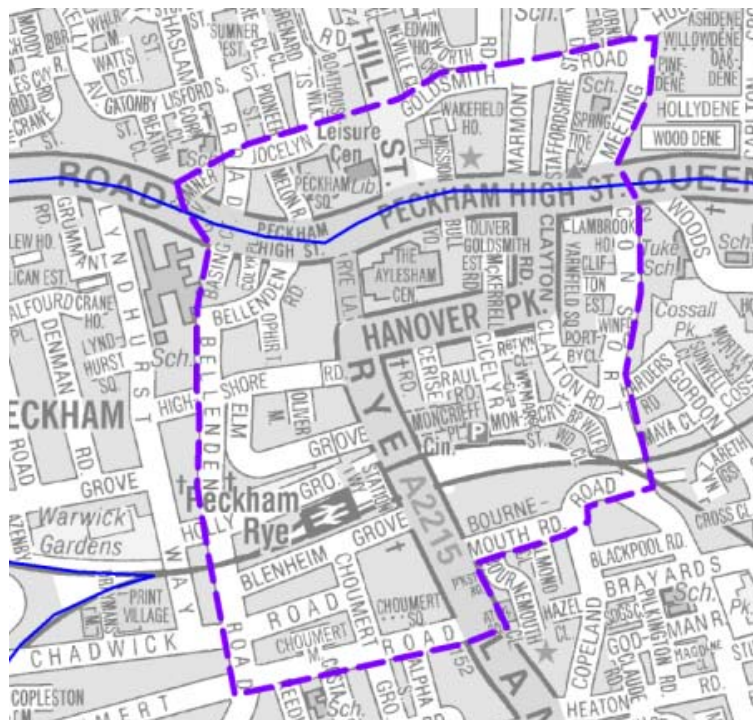
Appendix – Potential Saturation Areas

NB: The unbroken blue lines mark Southwark's Community Council boundaries.

Camberwell



Peckham



Shad Thames

